

Minutes of the 3rd State level meeting of Project Approval Committee (PAC) of DDU-GKY in the State of Haryana

The 3rd State level meeting of Project Approval Committee of DDU-GKY was held on 12th October'2018 at 12.00 noon under the Chairmanship of Mr. Sudhir Rajpal, IAS, Principal Secretary, Department of Rural Development, Haryana in the Conference Room, Haryana Panchayat Bhawan, Sector 28, Chandigarh.

Agenda No. 3.1 To take note of the leave of absence of members

The following were present in the meeting:

| Sr. No. | Invitee | Attendee (S/Sh./Smt.) |
|---------|---|--|
| 1. | Special Secretary, Finance Department, Haryana | Sh. Narinder Ahuja, (Deputy Secretary, Finance Department) |
| 2. | Labour Commissioner, Labour Department, Haryana | Sh. Vikas Sheoran (Manager, Technical, Labour Department) |
| 3. | Director, Skill Development & Industrial Training Department, Haryana | Sh. P.S. Narwal (Additional Director, Skill Development & Industrial Training Department) |
| 4. | Director, Planning Department, Haryana | Sh. Manoj Kumar Goel, (Joint Director, Planning Department) |
| 5. | Director, Rural Development Department, Haryana | Sh. Hameshwar Dayal, (Project Officer, MIS), Rural Development Department |
| 6. | Director, Industries & Commerce Department, Haryana | Sh. A.S. Solanki, (Deputy Director- Technical, Industries & Commerce Department) |
| 7. | Mission Director, Haryana Skill Development Mission | Sh. Parvesh Dixit, Manager Training Provider, HSDM, Haryana |

HSRLM was represented by the following:

| Sr. No. | Name of the Participant (S/Sh./Smt.) | Designation |
|---------|--------------------------------------|-------------|
| 1. | Ramesh Krishan, IAS (Retd.) | CEO |

| | | |
|----|----------------------|--------------------------------------|
| 2. | R.R. Badyal | COO |
| 3. | Archana Dua | SPM (Finance & Proposal Examination) |
| 4. | Gaurav Singh Chhabra | SPM (PIA Cord.) |

Center Technical Support Agency (NIRD & PR) was represented by following:

| Sr. No. | Name of the Participant (S/Sh./Smt.) | Designation |
|---------|--------------------------------------|-----------------------------------|
| 1. | Sh. Shankar DuttKabdal | Director(Monitoring & Evaluation) |
| 2. | Sh. Shashi Dhar D | Project Officer(Accounts) |
| 3. | Himanish | Project Officer |

State Technical Support Agency (PwC) was represented by following:

| Sr. No. | Name of the Participant (S/Sh./Smt.) | Designation |
|---------|--------------------------------------|-------------|
| 1. | Manish Sharma | Team Leader |
| 2. | NishkarshMehra | Consultant |

Leave of absence was granted to the members who were unable to attend.

Agenda No. 3.2 Confirmation of the minutes of the Second PAC Meeting held on 07.09.18.

The minutes of the 2nd Meeting of PAC were confirmed.

Agenda No. 3.3 Approval of Extension proposals from PIA

To begin with, Chief Executing Officer, Haryana State Rural Livelihood Mission apprised the Committee Members about request submitted by 5 PIAs for extension of project duration. The facts on PIAs performance grounds for seeking extension as detailed in agenda note were presented before the committee. It was also shared with the committee members that after protracted correspondence, MoRD vide their letter no. J-17018/05/2013/SGSY-II(SP) dated 08th May'2018 clarified that SRLM (Haryana) is competent to take project related decisions on all YP projects. Accordingly, a clarification was given to Chairman(PAC) that since new projects were approved at the level of PAC during 1st PAC held on 07th Sept'2017, therefore PAC is competent to grant extension at its own level to already approved (YP) projects. Further, the

issue regarding granting of extension came up for discussion where in explicit provisions regarding extension were sought to be placed for the information of the members. The only provision in DDUGKY SOP/Guidelines , as per Notification no 2/2016 dated 11.01.16 (a copy of notification is placed at Flag'A' for reference) is as under:

“ 1. Standard Protocol for changes in sanctioned DDUGKY projects (including Roshini)

Projects sanctioned by MoRD in Year Programme States or by State government (SRLM) in Action Plan States can have changes in the parameters already sanctioned .

1.1 PIA seeks a revision in sanctioned project

| <i>Item</i> | <i>Description</i> |
|----------------------|---|
| <i>Purpose</i> | <i>To allow the changes in sanctioned project parameters. Project parameters that can be changed are as follows:</i> <ul style="list-style-type: none"> <i>(i) Duration of the project</i> <i>(ii) Total training target (not as a penalty)</i> <i>(iii) Districts to be covered</i> <i>(iv) Residential and /or Non residential target</i> <i>(v) Location of training in case residential target was sanctioned.</i> <i>(vii) Trades/ Certifying agencies / Duration of trade</i> <i>(viii) One time travel cost</i> <i>(ix) Consortium partner</i> |
| <i>Process Owner</i> | <i>For APS: SRLM For YPS: MoRD</i> |

Apart from above, there are no explicit guidelines about the specific conditions to be satisfied for granting extension. Each case has to be decided on case to case basis by PAC. Further, the committee was informed about the latest status of the 5 PIAs which are under consideration for granting extension in the implementation period. The status of 5 PIAs as on 30th April'2018 is as below:

| Sr No. | Name of PIA | Project Commence Date | Project End Date | Total Target | Number of Beneficiaries Trained (till April'18) | Trained (%) | Number of Beneficiaries Placed (till April'18) | Placed (%) |
|--------|-------------|--------------------------|---------------------------|--------------|---|-------------|--|------------|
| 1. | Quests | 2 nd Oct'2014 | 1 st Oct 2017 | 3440 | 3440 | 100% | 1396 | 40.58% |
| 2. | Indican | 2 nd Oct'2014 | 1 st Oct 2017 | 7670 | 7670 | 100% | 4004 | 52.20% |
| 3. | Centum | 2 nd Oct'2014 | 1 st Oct 2017 | 7243 | 8445 | 116% | 4166 | 56.52% |
| 4. | Wazir | 2 nd Oct'2014 | 31 st May'2018 | 495 | 495 | 100% | 291 | 58.78% |
| 5 | ICA | 2 nd Oct'2014 | 1 st Oct 2017 | 5194 | 3050 | 58.72% | 393 | 8% |

On the basis of the above data, it was noted by the committee members that all the mentioned 5 PIAs except ICA have almost achieved their respective training targets and have to yet achieve the placement targets except Centum, for which the committee was informed that although PIA has achieved training target but sub category wise targets as defined in DDUGKY guidelines are yet to be achieved by the PIA. As per DDUGKY guidelines, Point 3-Eligibility, Components & Cost Norms, section 3.1.2

“3.1.2 Focus on SC/ST, minorities and women

At the national level, 50% of the funds would be earmarked for SCs and STs with the proportion between SCs and STs being decided from time to time by the MoRD. A further 15% of the funds would be set apart for beneficiaries from among minority groups. States should also ensure that at least 3% of beneficiaries are from among persons with disabilities.

One third of the persons covered should be women. This earmarking is only the minimum. However, targets from SC and ST can be interchanged if there are no eligible beneficiaries from either of the category and it is certified as such by the District Rural Development Agency (DRDA). ””

It was noted that training targets have been nearly completed by four out of five PIAs but placements achievement is falling short. Since ultimate objective of the DDUGKY is to provide a source of livelihood and regular income to the target poor individuals, it will turn out to be a colossal waste of resources and time of the trained candidates if they are now left in the lurch by closing down the projects. It was felt that it will also breed a feeling of resentment among the trained candidates if they are now left to fend for themselves. Even in the case of 5th PIA, M/s ICA, 3050 candidates have already been trained and they need to be placed. It was felt that they will not be able to complete the entire process of training and placement of the remaining 2144 candidates and hence their training target ought to be reduced.

Director(Monitoring & Evaluation), NIRD&PR, Hyderabad briefed the committee that the ultimate goal/ deliverables of DDUGKY scheme is to provide employment to trained candidates, thus extension case of these PIAs may be considered as it will facilitate the objective of giving employment opportunity to trained youth. He also informed the members that the PIAs under consideration for extension have been also granted extension in other states under DDUGKY scheme. The details of extensions granted to PIAs is as below:

| Sr. No. | Name of PIA | Project Implementing States apart from Haryana | Duration of Extension Granted |
|---------|-------------|---|--|
| 1. | Quess | UP, Bihar, Jharkhand, Assam, Tripura, West Bengal, MP, Chhattisgarh, Gujarat, Maharashtra, Karnataka, Kerala, Tamil Nadu, | UP- 1.6 years Assam- 1 year Bihar- 1 year Jharkhand- 1 year Kerala- 6 months Karnataka- 1 year MP-1.6 years Tripura- 1.6 years Orissa – 6 months Chhattisgarh- 9 months |
| 2. | Indiacan | Assam, Jharkhand, Rajasthan , Orissa, J&K | Assam- 1.4 years Jharkhand-1.9 years |

| | | | |
|----|--------|---|--|
| | | | Rajasthan-1 year |
| 3. | Centum | Punjab, Kerala, Orissa, MP | NA |
| 4. | Wazir | Maharashtra, Karnataka, Jharkhand, Assam, Telangana | Karnataka-1.3 years |
| 5. | ICA | J&K, UP, MP, Jharkhand, West Bengal, Rajasthan, Chhattisgarh, Orissa, Assam, Bihar, Karnataka, Maharashtra, Telangana, Kerala | Jharkhand-1 year UP-1 year MP-1.6 year |

Accordingly, the committee decided that although the grant of extension is not a matter of right for any PIA and they are required to complete projects within the sanctioned period, it is in the interest of the trainees/beneficiaries and in the public interest, proposals may be considered for granting extension in implementation period for the five projects sanctioned to five PIAs.

The Chairman posed the idea before the committee of imposing a penalty for the delay in execution.

CEO, HSRLM then drew the attention of the members of the committee towards the provision of imposition of penalty as per DDUGKY Notification No. 33/2016 dated 27th June'2016, which is as below:

Table 10-1: Details of minor and major penalties

| Category | Penalty |
|--|---|
| Minor | <ol style="list-style-type: none"> 1. Fine up to Rs. 50,000 per occasion 2. Retraining candidates without any additional payment to PIA 3. Closing of training centre/s 4. Reduction of targets 5. Censure |
| Major | <ol style="list-style-type: none"> 6. Fines higher than Rs.50,000 but not exceeding 2% of the project cost 7. Closure of the project 8. Blacklisting of PIA in the state for a specified period 9. Blacklisting of PIA in the country for a specified period* |
| <p>Note: All penalties are hierarchical with ascending order of severity. While imposing the penalties a competent authority impose a combination of penalties provided, due procedure as prescribed for imposing the higher penalty is followed. * For blacklisting across the country by the State government, prior approval of MoRD will be required.</p> | |

The committee then discussed that since the mentioned 5 PIAs have not completed their target whether trained candidates or placed candidates, so they may be charged an extension fee to the tune of 5% of the Total Project cost and this condition to be imposed on the PIAs while giving extension of the projects.

Further, representative from HSDM namely Mr Parvesh Dixit, Manager (Training Provider) shared that one of the PIA namely M/s ICA whose extension case has been proposed to committee is also empanelled as a training partner with HSDM for implementation of skill development training in the state of Haryana under Surya and PMKVY scheme and conveyed that PIA's performance is satisfactory under these schemes. The Chairperson of PAC then directed the representative to kindly present the detailed facts of M/s ICA regarding status of PIA till date under Surya and PMKVY scheme. Mr Parvesh shared the facts as given below:

| Sr . No. | Name of PIA | Name of Skill development scheme | Target Allotted | Training Target Achieved till date | Training (%) | Placement Achieved till date | Placement (%) | Undergoing training Beneficiaries |
|----------|-------------|----------------------------------|-----------------|------------------------------------|--------------|------------------------------|---------------|-----------------------------------|
| 1. | ICA | Surya | 1600 | 1200 | 75 | 192 | 12% | 200 |
| | | PMKVY* | 600 | - | - | - | - | - |

* Work order to PIA issued in the month of Oct'18

On the basis of above facts, the committee discussed that PIA may be given a fair chance to achieve the placement target in order to provide employment opportunity to the already trained candidates so as to achieve the ultimate goal of the scheme.

The committee also discussed that in case extension is granted to these 5 PIAs then Mission will develop an extensive monitoring mechanism in order to ensure that trainings and placements are genuine and the desired norms are met.

After the due detailed deliberations, the committee took following decisions:

- (i) All 5 PIAs shall be given an extension of 9 months w.e.f 12th Oct'2018 for training and placement of candidates with the fulfillment of below mentioned three conditions:

- (a) Each PIA has to achieve minimum of 10% increase in placement numbers in next 06 months with regard to the placement figures existing as on 12.10.18 i.e in case placement figure as on 12.10.18 was X, the same should be (X+10% of X) as on 11.04.2019.
- (b) Further, each PIA has to achieve the requisite milestone of 70% of placement of the trained candidates as on 12.07.19(the project closure date).

In case of failure in any of the conditions mentioned at (a) & (b), the project will be treated as closed with the achievement level as on their respective original Project Closure date i.e 01st Oct'2017 for M/s Quess, Indiacan, Centum & ICA and 31st May'2018 for M/s Wazir.

- (c) The extension of PIA is subject to payment of 5% of Total Project Cost as extension fee to HSRLM.
- (ii) The training target of PIA- M/s ICA is reduced to 3950 during the extension period.
- (iii) All PIAs to ensure the proportionate achievement of sub category target during the extension period.
- (iv) The relevant data updated on online MPR will only be considered as PIA's achievement.
- (v) No additional cost will be sanctioned to the PIA on account of extension as the project is sanctioned as per Common Norms, 2016 for activities to be undertaken during extension tenure.

Agenda No. 3.4 Sector wise Prioritization for training as per demand for new target allocation for FY 2018-19.

The agenda item was deferred for the next PAC meeting.

Agenda No. 3.5 Any other matter with the permission of the chair.

The Chairman, PAC directed as below:

- (i) Review of AP Projects to be taken monthly by HSRLM in order to ensure effective monitoring & better success.

- (ii) It was further decided that the process for allocations of targets may be taken up immediately, in respect of training target numbers which have become available for fresh allocations.

The meeting ended with thanks to the chair.